117th CONGRESS 1st Session

To increase transparency, accountability, and community engagement within the Department of Homeland Security, to provide independent oversight of border security activities, to improve training for agents and officers of U.S. Customs and Border Protection, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. LUJÁN (for himself, Mr. MENENDEZ, Mr. PADILLA, Mr. BOOKER, Mr. HEINRICH, and Ms. WARREN) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To increase transparency, accountability, and community engagement within the Department of Homeland Security, to provide independent oversight of border security activities, to improve training for agents and officers of U.S. Customs and Border Protection, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Border Accountability,
- 5 Oversight, and Community Engagement Act".

1	SEC. 2. STAKEHOLDER AND COMMUNITY ENGAGEMENT.
2	(a) Department of Homeland Security Border
3	Oversight Commission.—
4	(1) ESTABLISHMENT.—There is established an
5	independent commission, which shall be known as
6	the "Department of Homeland Security Border
7	Oversight Commission" (referred to in this Act as
8	the "Commission").
9	(2) Organization.—
10	(A) LEADERSHIP.—The Commission shall
11	be led by a Chair and a Vice Chair.
12	(B) Membership.—
13	(i) IN GENERAL.—The Commission
14	shall be composed of 30 members, who-
15	(I) shall be appointed by the
16	Speaker and the minority leader of
17	the House of Representatives and the
18	majority and minority leaders of the
19	Senate, in consultation with the Presi-
20	dent; and
21	(II) shall have expertise in migra-
22	tion, local crime indices, civil and
23	human rights, community relations,
24	cross-border trade and commerce,
25	quality of life indicators, or other per-
26	tinent experience.

1	(ii) Regional representation.—Of
2	the 30 members appointed pursuant to
3	clause (i)(I)—
4	(I) 13 members shall be from the
5	northern border region and shall com-
6	prise the northern border sub-
7	committee; and
8	(II) 17 members shall be from
9	the southern border region and shall
10	comprise the southern border sub-
11	committee.
12	(iii) Northern Border sub-
13	COMMITTEE.—Of the 13 members from
14	the northern border region—
15	(I) 2 shall be elected local gov-
16	ernment officials;
17	(II) 2 shall be local law enforce-
18	ment officials;
19	(III) 2 shall be civil rights advo-
20	cates;
21	(IV) 1 shall represent the busi-
22	ness community;
23	(V) 1 shall represent institutions
24	of higher education;

1	(VI) 1 shall represent a faith
2	community;
3	(VII) 2 shall be U.S. Border Pa-
4	trol officers or agents, including at
5	least 1 member of the National Bor-
6	der Patrol Council; and
7	(VIII) 2 shall be tribal officials.
8	(iv) Southern Border Sub-
9	COMMITTEE.—Of the 17 members from
10	the southern border region—
11	(I) 3 shall be elected local gov-
12	ernment officials;
13	(II) 3 shall be local law enforce-
14	ment officials;
15	(III) 3 shall be civil rights advo-
16	cates;
17	(IV) 2 shall represent the busi-
18	ness community;
19	(V) 1 shall represent institutions
20	of higher education;
21	(VI) 1 shall represent a faith
22	community;
23	(VII) 2 shall be U.S. Border Pa-
24	trol officers or agents, including at

1	least 1 member of the National Bor-
2	der Patrol Council; and
3	(VIII) 2 shall be tribal officials.
4	(v) CHAIR; VICE CHAIR.—The mem-
5	bers of the Commission shall elect a Chair
6	and a Vice Chair from among its members
7	by a majority vote of at least 16 members.
8	(vi) TERMS OF SERVICE.—The Chair
9	and the Vice Chair of the Commission
10	shall serve 4-year terms in such positions.
11	Members of the Commission shall also
12	serve 4-year terms.
13	(vii) Appointment deadline.—Con-
14	gress shall make the initial appointments
15	to the Commission not later than 180 days
16	after the date of the enactment of this Act.
17	(3) MEETINGS.—
18	(A) Commission.—The Commission shall
19	meet at least semiannually and may convene
20	additional meetings as necessary.
21	(B) SUBCOMMITTEES.—The northern bor-
22	der and southern border subcommittees shall
23	meet at least quarterly, and may convene addi-
24	tional meetings, as necessary.

1	(4) DUTIES.—The Commission, the northern
2	border subcommittee, and the southern border sub-
3	committee shall—
4	(A) develop recommendations for improve-
5	ments regarding border enforcement policies,
6	strategies, and programs that take into consid-
7	eration their impact on border communities;
8	(B) evaluate policies, strategies, and pro-
9	grams of Federal agencies operating along the
10	northern and southern United States borders—
11	(i) to protect—
12	(I) due process;
13	(II) the civil and human rights of
14	border residents and visitors; and
15	(III) private property rights of
16	land owners;
17	(ii) to reduce the number of migrant
18	deaths; and
19	(iii) to improve the safety of agents
20	and officers of U.S. Customs and Border
21	Protection;
22	(C) develop recommendations for improve-
23	ments regarding the safety of agents and offi-
24	cers of U.S. Customs and Border Protection

1	while such agents and officers are in the field;
2	and
3	(D) evaluate training and establish train-
4	ing courses related to—
5	(i) management and leadership skills
6	for supervisors in each U.S. Border Patrol
7	sector, at each port of entry on the north-
8	ern and southern United States borders;
9	and
10	(ii) the extent to which supervisory
11	and management personnel practices at
12	U.S. Customs and Border Protection—
13	(I) encourage and facilitate work-
14	force development for agents and offi-
15	cers;
16	(II) promote agent and officer
17	field safety and post-Federal Law En-
18	forcement Training Center (referred
19	to in this Act as "FLETC") training
20	of border enforcement personnel in ac-
21	cordance with section 6.
22	(5) Additional responsibilities.—
23	(A) IN GENERAL.—In carrying out the du-
24	ties set forth in paragraph (4), the Commission
25	shall take into consideration any recommenda-

1	tions and evaluations agreed upon by the north-
2	ern border subcommittee and the southern bor-
3	der subcommittee.
4	(B) SUBCOMMITTEE REPORTS.—The
5	northern border subcommittee and the southern
6	border subcommittee shall each—
7	(i) submit an annual report to the
8	Chair and Vice Chair of the Commission
9	that contains the recommendations and
10	evaluations of the subcommittees referred
11	to in paragraph (4); and
12	(ii) make each such report available to
13	the public.
14	(6) PROHIBITION ON COMPENSATION.—Mem-
15	bers of the Commission may not receive pay, allow-
16	ances, or benefits from the Federal Government by
17	reason of their service on the Commission or either
18	of its subcommittees.
19	(b) HEARINGS AND EVIDENCE.—The Commission or,
20	on the authority of the Commission, any subcommittee or
21	member of the Commission, may, for the purpose of car-
22	rying out this Act, hold such hearings, and sit and act
23	at such times and places, take such testimony, receive
24	such evidence, and administer such oaths as the Commis-
25	sion or such designated subcommittee or designated mem-

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ber determines necessary to carry out its duties under sub section (a)(4).

3 (c) SAVINGS PROVISION.—Nothing in this Act may
4 be construed as affecting the investigative and disciplinary
5 procedures of U.S. Customs and Border Protection or the
6 Department of Homeland Security with respect to agents
7 and officers of U.S. Customs and Border Protection.

8 (d) REPORTS.—

9 (1) ANNUAL REPORTS.—The Commission 10 shall—

11 (A) submit an annual report to the Sec-12 retary of Homeland Security that contains in-13 formation regarding the activities, findings, and 14 recommendations of the Commission, including 15 the northern border subcommittee and the 16 southern border subcommittee, for the pre-17 ceding year; and

18 (B) make each such report available to the19 public.

(2) CONGRESSIONAL NOTIFICATION.—The Secretary of Homeland Security shall brief the Committee on Homeland Security and Governmental Affairs of the Senate, the Committee on the Judiciary
of the Senate, the Committee on Homeland Security
of the House of Representatives, and the Committee

1 on the Judiciary of the House of Representatives re-2 garding each report received under paragraph (1). 3 SEC. 3. ESTABLISHMENT OF THE OFFICE OF THE OMBUDS-4 MAN FOR BORDER AND IMMIGRATION RE-5 LATED CONCERNS. 6 (a) IN GENERAL.—Subtitle A of title IV of the 7 Homeland Security Act of 2002 (6 U.S.C. 202 et seq.) 8 is amended by adding at the end the following: 9 "SEC. 406. OMBUDSMAN FOR BORDER AND IMMIGRATION-10 **RELATED CONCERNS.** 11 "(a) IN GENERAL.—There shall be within the De-12 partment an Ombudsman for Border and Immigration-13 Related Concerns (referred to in this section as the 'Ombudsman'). The individual appointed as Ombudsman shall 14 15 have a background in immigration or civil liberties law or law enforcement and shall report directly to the Secretary. 16 17 "(b) Organizational Independence.—The Secretary shall take appropriate action to ensure the inde-18 pendence of the Ombudsman's office from other officers 19 20 or employees of the Department engaged in border secu-21 rity or immigration activities.

"(c) STAFFING.—The Secretary shall take appropriate action to ensure that the Ombudsman's office is
sufficiently staffed and resourced to carry out its duties
effectively and efficiently.

	11
1	"(d) FUNCTIONS.—The Ombudsman shall—
2	"(1) establish an independent, neutral, and ap-
3	propriately confidential process to receive, inves-
4	tigate, resolve, and provide redress, including immi-
5	gration relief, monetary damages, or any other ac-
6	tion determined appropriate, for complaints, griev-
7	ances, or requests for assistance from individuals,
8	associations, and employers regarding the border se-
9	curity and immigration activities of the Department;
10	"(2) conduct inspections of the facilities, includ-
11	ing privately-owned or operated contract facilities, of
12	U.S. Customs and Border Protection, U.S. Immigra-
13	tion and Customs Enforcement, and U.S. Citizen-
14	ship and Immigration Services;
15	"(3) assist individuals and families who—
16	"(A) have been victims of crimes com-
17	mitted by noncitizens present in the United
18	States or of violence near the United States
19	border; or
20	"(B) have been impacted by situations in
21	which the Department has exercised force
22	against an individual, including by use of a fire-
23	arm, electronic control weapon, explosive device,
24	chemical agent, baton, projectile, blunt instru-
25	ment, body part, canine, or vehicle;

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1	"(4) identify areas in which individuals, associa-
2	tions, and employers have identified concerns with
3	respect to interacting with U.S. Customs and Border
4	Protection, U.S. Immigration and Customs Enforce-
5	ment, or U.S. Citizenship and Immigration Services;
6	"(5) propose changes in the administrative
7	practices of U.S. Customs and Border Protection,
8	U.S. Immigration and Customs Enforcement, and
9	U.S. Citizenship and Immigration Services to miti-
10	gate problems identified under this section;
11	"(6) review, examine, and make recommenda-
12	tions regarding the border security and immigration
13	and enforcement activities of U.S. Customs and Bor-
14	der Protection, U.S. Immigration and Customs En-
15	forcement, and U.S. Citizenship and Immigration
16	Services;
17	((7) establish a uniform and standardized com-
18	plaint process regarding complaints against any indi-
19	vidual employed by U.S. Customs and Border Pro-
20	tection or U.S. Immigration and Customs Enforce-
21	ment for violations of standards of professional con-
22	duct that—
23	"(A) requires the completion of an inde-
24	pendent review and investigation not later than
25	1 year after the receipt of any such complaint;

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1	"(B) requires that complainants receive—
2	"(i) written confirmation that their
3	complaint was received not later than 60
4	days after such receipt; and
5	"(ii) a written summary regarding the
6	outcome of such complaint not later than
7	30 days after the completion of the review
8	and investigation under subparagraph (A),
9	including findings of fact, recommended
10	action, and available redress;
11	"(C) features—
12	"(i) a centralized multilingual online
13	complaint form that includes street ad-
14	dress, toll-free telephone number, and elec-
15	tronic mailbox address to permit an indi-
16	vidual to file an immigration or border-re-
17	lated complaint and submit supporting evi-
18	dence through the portal of choice of any
19	such individual; and
20	"(ii) the posting of multilingual infor-
21	mation relating to such form at ports of
22	entry and at U.S. Border Patrol interior
23	checkpoints;
24	"(D) includes procedures for referring
25	complaints to the Office for Civil Rights and

1	Civil Liberties, the Office of the Inspector Gen-
2	eral, or other appropriate agency of the Depart-
3	ment;
4	"(E) establishes a publicly accessible na-
5	tional, standardized database capable of track-
6	ing and analyzing complaints and their resolu-
7	tion; and
8	"(F) provides publicly accessible records,
9	with copies of complaints, and their resolutions
10	permanently preserved and available for inspec-
11	tion, while maintaining the confidentiality of
12	complainants' identities; and
13	"(8) establishes an online detainee locator sys-
14	tem for individuals held in U.S. Customs and Border
15	Protection custody.
16	"(e) Other Responsibilities.—In addition to the
17	functions specified in subsection (d), the Ombudsman
18	shall—
19	"(1) monitor the coverage and geographic allo-
20	cation of local offices of the Ombudsman, including
21	appointing local ombudsmen for border and immi-
22	gration related concerns;
23	((2)) evaluate and take personnel actions (in-
24	cluding dismissal) with respect to any employee of
25	the Ombudsman;

1 "(3) recommend disciplinary action, including 2 contract termination, suspension, and debarment, or 3 termination, suspension, and sanctions, to the appro-4 priate departmental entity regarding any contractor 5 proven to have violated departmental policies or pro-6 cedures while executing any border security or immi-7 gration activity: "(4) refer to the Inspector General of the De-8 9 partment any complaints of the violation of depart-10 mental policies or procedures by any Department

12 activity; and

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"(5) provide each complainant with a summary
of the outcome of any action taken in response to a
complaint, grievance, or request for assistance from
such complainant, including any findings of fact,
recommended action, and available redress.

employee relating to border security or immigration

18 "(f) Complainants.—

"(1) ELIGIBILITY.—Any interested party, including a legal representative, may file a complaint
through the complaint process established pursuant
to subsection (d)(7).

23 "(2) RETALIATORY ACTION PROHIBITED.—
24 Complainants and other individuals identified in a
25 complaint submitted under this section shall be pro-

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tected from retaliatory action by law enforcement or by any officer of the United States based on the content of such complaint. No information contained in a complaint that is germane to such complaint may be used as evidence in any removal or criminal proceedings against the complainant or any individual identified in such complaint.

8 "(3) NO EFFECT ON REMOVAL OR CRIMINAL 9 PROCEEDINGS.—Neither the filing of a complaint 10 nor the contents of a complaint shall confer immu-11 nity or otherwise impact any removal or criminal 12 proceedings against a complainant or an individual 13 identified in such complaint.

"(4) PRIVACY.—No personally identifiable information related to an individual involved in a complaint which would result in identification of such individual may be published.

"(5) ASSISTANCE.—All complainants shall receive full assistance from the Department in filing
complaints, including language assistance, accommodations for disabilities, and accurate and complete responses to their questions.

23 "(g) REQUEST FOR INVESTIGATIONS.—The Ombuds24 man may request the Inspector General of the Department

to conduct inspections, investigations, and audits related
 to compliance with subsections (d), (e), and (f).

3 "(h) COORDINATION WITH DEPARTMENT COMPO-4 NENTS.—

5 "(1) IN GENERAL.—The Director of U.S. Citi-6 zenship and Immigration Services, the Assistant 7 Secretary of U.S. Immigration and Customs En-8 forcement, and the Commissioner of U.S. Customs 9 and Border Protection shall each establish proce-10 dures to provide formal responses to recommenda-11 tions submitted to such officials by the Ombudsman 12 not later than 60 days after receiving such rec-13 ommendations.

14 "(2) ACCESS TO INFORMATION.—The Secretary
15 shall establish procedures to provide the Ombuds16 man access to all departmental records that are nec17 essary to execute the responsibilities of the Ombuds18 man under subsection (d) or (e) not later than 60
19 days after the Ombudsman requests such informa20 tion.

21 "(i) PUBLIC OUTREACH.—The Secretary shall—

"(1) take all appropriate action to advise the
public regarding the existence, duties, responsibilities, and grievance processes of the Ombudsman's
office; and

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1 "(2) promulgate regulations to ensure— 2 "(A) the public's ability to file grievances 3 with the Ombudsman's office electronically; and 4 "(B) that absent written permission of all 5 affected parties, all documents submitted to the 6 Ombudsman's office are used solely by the Om-7 budsman's office to advance the purposes de-8 scribed in this section. 9 "(j) ANNUAL REPORTING.—Not later than June 30 10 of each calendar year beginning after the date of the en-11 actment of the Border Accountability, Oversight, and 12 Community Engagement Act, the Ombudsman shall sub-13 mit a report to the Committee on Homeland Security and 14 Governmental Affairs of the Senate, the Committee on the 15 Judiciary of the Senate, the Committee on Homeland Security of the House of Representatives, and the Committee 16 17 on the Judiciary of the House of Representatives that includes-18 19 "(1) the number and type of complaints re-20 ceived under this section; 21 "(2) the demographics of the complainants who 22 filed such complaints; 23 "(3) the results of the investigations conducted 24 in response to such complaints, including violations

25 of standards and any disciplinary actions taken;

"(4) the identification of any complaint pat terns that could be prevented or reduced by policy
 training or practice changes;

4 "(5) an inventory of complaints received under
5 this section for which action has been taken and the
6 period between the receipt of each such complaint
7 and its resolution;

8 "(6) an inventory of complaints received under 9 this section for which action was not taken during 10 the 1-year period immediately following the filing of 11 such complaint, including the period during which 12 each such complaint remained open, and the reason 13 for failing to resolve each such complaint during 14 such 1-year period;

"(7) recommendations that the Ombudsman
has made to improve the services and responsiveness
of U.S. Citizenship and Immigration Services, U.S.
Immigration and Customs Enforcement, and U.S.
Customs and Border Protection, and any responses
received from each such component or the Department regarding such recommendations; and

22 "(8) any other information that the Ombuds-23 man considers relevant to such report.

24 "(k) ESTABLISHMENT OF BORDER COMMUNITIES LI-25 AISON OFFICE.—

1	"(1) IN GENERAL.—The Ombudsman, in con-
2	junction with the Office for Civil Rights and Civil
3	Liberties of the Department, shall establish a Bor-
4	der Community Liaison Office (referred to in this
5	subsection as the 'Liaison Office') in each U.S. Bor-
6	der Patrol sector on the northern and southern bor-
7	ders of the United States.
8	"(2) PURPOSES.—Each Liaison Office shall—
9	"(A) foster cooperation between U.S. Bor-
10	der Patrol, U.S. Customs and Border Protec-
11	tion's Office of Field Operations, and border
12	communities;
13	"(B) consult with border communities re-
14	garding the development of policies, directives,
15	and programs of U.S. Border Patrol and the
16	Office of Field Operations; and
17	"(C) receive feedback from border commu-
18	nities regarding the performance of U.S. Bor-
19	der Patrol and the Office of Field Operations.
20	"(3) Membership.—Each Liaison Office shall
21	be comprised of equal representation from the bor-
22	der community and U.S. Customs and Border Pro-
23	tection, including not fewer than—
24	"(A) 1 member of the community in which
25	each U.S. Border Patrol sector is located who

1	has expertise in migration, local public safety,
2	civil and human rights, the local community, or
3	community relations;
4	"(B) 1 member of an Indian tribe (as such
5	term is defined in section 4 of the Indian Self-
6	Determination and Education Assistance Act
7	(25 U.S.C. 5304) or a tribal organization;
8	"(C) 1 Border Patrol processing coordi-
9	nator with significant experience working for
10	U.S. Border Patrol; and
11	"(D) 1 nonuniformed U.S. Customs and
12	Border Patrol officer with significant experience
13	working for U.S. Customs and Border Protec-
14	tion.".
15	(b) CLERICAL AMENDMENT.—The table of contents
16	of the Homeland Security Act of 2002 (Public Law 107–
17	296) is amended by inserting after the item relating to
18	section 405 the following:
	"Sec. 406. Ombudsman for Border and Immigration-Related Concerns.".
19	SEC. 4. TRAINING AND CONTINUING EDUCATION.
20	(a) Mandatory Training and Continuing Edu-
21	CATION TO PROMOTE CBP AGENT AND OFFICER SAFETY
22	and Professionalism.—
23	(1) Policies and guidelines.—The Secretary
24	of Homeland Security shall establish policies and
25	guidelines to ensure that all U.S. Customs and Bor-

1	der Protection agents and officers receive a min-
2	imum of—
3	(A) 19 weeks of training for employees of
4	U.S. Customs and Border Protection's Office of
5	Field Operations, and 23 weeks of training for
6	employees of U.S. Border Patrol, that—
7	(i) is directly related to the mission of
8	U.S. Border Patrol and U.S. Customs and
9	Border Protection's Office of Field Oper-
10	ations before the initial assignment of such
11	agents and officers; and
12	(ii) is in alignment with curriculum
13	developed and endorsed by FLETC.
14	(B) 8 hours of training and continuing
15	education annually after the completion of the
16	training referred to in subparagraph (A).
17	(2) TRAINERS.—The training and continuing
18	education described in paragraph (1) shall be con-
19	ducted by attorneys who—
20	(A) have experience with the Fourth
21	Amendment to the United States Constitution,
22	including appropriate application of the use of
23	force by agents and officers of U.S. Customs
24	and Border Protection;

1	(B) are members of the Department of
2	Homeland Security's Office of General Counsel.
3	(b) FLETC.—The Secretary of Homeland Security
4	shall establish policies and guidelines governing training
5	with FLETC and continuing education of agents and offi-
6	cers of U.S. Customs and Border Protection regarding
7	border awareness, accountability, and oversight. Such
8	training with FLETC shall include individual courses re-
9	garding—
10	(1) community relations, including—
11	(A) best practices in community policing;
12	(B) best practices to adhere to policies lim-
13	iting the location of enforcement and coopera-
14	tion with local law enforcement; and
15	(C) best practices in responding to griev-
16	ances, including how to refer complaints to the
17	Ombudsman for Border and Immigration-Re-
18	lated Concerns in accordance with section 452
19	of the Homeland Security Act of 2002, as
20	amended by section 3;
21	(2) interdiction, including—
22	(A) instruction regarding formal and prop-
23	er command language;
24	(B) situational awareness of what language
25	is appropriate in a given situation;

1	(C) policies and guidelines regarding the
2	legal application of use of force;
3	(D) policies and training scenarios nec-
4	essary to ensure the safety of the agent or offi-
5	cer and the surrounding community during
6	interventions in urban areas, including—
7	(i) scenario-based training and guide-
8	lines; and
9	(ii) non-lethal force training and cer-
10	tification on at least 1 non-lethal force in-
11	strument, including electronic control
12	weapons; and
13	(E) policies necessary to ensure the safety
14	of the agent or officer and the surrounding
15	community during interventions in rural and re-
16	mote locations;
17	(3) vulnerable populations, including instruction
18	on screening, identifying, and responding to vulner-
19	able populations, such as children, victims of human
20	trafficking, victims of trauma, and the acutely ill;
21	(4) cultural and societal issues, including—
22	(A) understanding the diversity of immi-
23	grant communities;
24	(B) language and basic cultural awareness
25	of major migrant-sending countries;

1	(C) natural resource protection and envi-
2	ronmental policies along the United States bor-
3	der;
4	(D) privacy considerations regarding bor-
5	der-related technologies; and
6	(E) the history and ethics of asylum law;
7	and
8	(5) standards of professional conduct, includ-
9	ing—
10	(A) the lawful use of force;
11	(B) complying with chain of command and
12	lawful orders;
13	(C) conduct and ethical behavior toward
14	the public in a civil and professional manner;
15	(D) respect for civil rights and the protec-
16	tion of the well-being of individuals;
17	(E) non-racially biased questioning tech-
18	niques; and
19	(F) de-escalation tactics and alternatives
20	to the use of force.
21	(c) SUPERVISOR TRAINING.—In addition to the train-
22	ing and continuing education required to be established
23	under subsections (a) and (b), the Secretary of Homeland
24	Security shall establish policies and guidelines governing
25	the continuing education of agents and officers of U.S.

Customs and Border Protection in supervisory or manage ment positions, including—
 (1) instruction relating to management and

3 (1) instruction relating to management and
4 leadership best practices;

5 (2) refresher instruction or in-service training
6 relating to legal application of use of force policies
7 and guidelines, intervention, community relations,
8 and professional conduct; and

9 (3) mitigation training to identify, diagnose,
10 and address issues within such supervisory and man11 agement roles.

(d) REVIEW PROCESS.—The Secretary of Homeland
Security shall establish a review process to ensure that
port supervisors and managers of U.S. Customs and Border Protection receive annual evaluations regarding—

16 (1) their actions and standards of conduct; and
17 (2) the actions, situational and educational de18 velopment, and standards of conduct of their staffs.
19 (e) CONTINUING EDUCATION.—

(1) IN GENERAL.—The Secretary of Homeland
Security shall require all agents and officers of U.S.
Customs and Border Protection who are required to
undergo training under subsections (a) through (c)
to participate in annual continuing education to
maintain and update their understanding of Federal

1	legal rulings, court decisions, and Department of
2	Homeland Security policies, procedures, and guide-
3	lines related to the subject matters described in such
4	subsections.
5	(2) Subject matters.—Continuing education
6	under this subsection shall include training courses
7	on—
8	(A) protecting the civil, constitutional,
9	human, and privacy rights of individuals, with
10	special emphasis on the scope of enforcement
11	authority, including—
12	(i) chain of evidence practices and
13	document seizure; and
14	(ii) use of force policies available to
15	agents and officers;
16	(B) the scope of authority of agents and
17	officers to conduct immigration enforcement ac-
18	tivities, including interviews, interrogations,
19	stops, searches, arrests, and detentions, in addi-
20	tion to identifying and detecting fraudulent doc-
21	uments;
22	(C) identifying, screening, and responsi-
23	bility for vulnerable populations, such as chil-
24	dren and victims of trafficking; and

1	(D) cultural and societal issues, includ-
2	ing-
3	(i) the diversity of immigrant commu-
4	nities;
5	(ii) language and basic cultural aware-
6	ness of major migrant-sending countries;
7	and
8	(iii) natural resource protection and
9	environmental policies along the United
10	States border.
11	(3) ADMINISTRATION.—Courses offered under
12	this subsection—
13	(A) shall be administered in consultation
14	with FLETC by the individual U.S. Border Pa-
15	trol sectors and U.S. Customs and Border Pro-
16	tection's Office of Field Operations of the De-
17	partment of Homeland Security in order to pro-
18	vide such sectors' field offices with flexibility to
19	design or tailor such courses to the specific
20	needs and conditions of each such sector and
21	field office; and
22	(B) shall be approved in advance by the
23	Secretary of Homeland Security to ensure that
24	such courses satisfy the requirements for train-
25	ing under this section.

1	(4) ROTATION.—Courses offered as part of con-
2	tinuing education under this subsection shall in-
3	clude—
4	(A) an annual course focusing on the cur-
5	riculum described in paragraph (2)(A);
6	(B) a triennial course focusing on cur-
7	riculum described in paragraph (2)(B);
8	(C) a triennial course focusing on cur-
9	riculum described in paragraph $(2)(C)$; and
10	(D) a triennial course focusing on cur-
11	riculum described in paragraph (2)(D).
12	(f) Assessment.—Not later than 6 years after the
13	date of the enactment of this Act, the Comptroller General
14	of the United States shall submit a report to the Com-
15	mittee on Homeland Security and Governmental Affairs
16	of the Senate and the Committee on Homeland Security
17	of the House of Representatives that assesses the training
18	and education, including continuing education, required
19	under this section.
20	SEC. 5. MANAGEMENT OF PORTS OF ENTRY.
21	(a) IN GENERAL.—Not later than 180 days after the
22	date of the enactment of this Act, the Secretary of Home-
23	land Security shall submit a report to the Committee on
24	Homeland Security and Governmental Affairs of the Sen-
25	ate and the Committee on Homeland Security of the

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House of Representatives that contains an assessment of 1 the standards and guidelines for managing ports of entry 2 3 under the control of the Department of Homeland Secu-4 rity, including information regarding— 5 (1) staffing levels and the need for additional 6 staffing; 7 (2) the rules governing the actions of officers of U.S. Customs and Border Protection's Office of 8 9 Field Operations; 10 (3) average delays for transit through land 11 ports of entry; 12 (4) existing efforts and technologies used for 13 border security, including the impact of such efforts 14 and technologies on— 15 (A) facilitating trade at ports of entry; and 16 (B) civil rights, private property rights, 17 privacy rights, and civil liberties; 18 (5) the economic impact of the policies and 19 practices of U.S. Customs and Border Protection ag-20 ricultural specialists and U.S. Customs and Border 21 Protection's Office of Field Operations personnel; 22 (6) physical infrastructure and technological 23 needs at ports of entry; 24 (7) a plan for increasing the number of U.S. 25 Customs and Border Protection's Office of Field OpMDM21I96 H55

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erations officers certified as emergency medical tech nicians and the number of medical professionals as signed to land ports of entry; and

4 (8) a plan for increasing access to land ports of
5 entry that takes into account asylum seekers, victims
6 of trafficking, unaccompanied children, and other
7 vulnerable populations.

8 (b) UPDATES.—Based upon the information and as-9 sessment contained in the report required under sub-10 section (a), the Secretary of Homeland Security shall es-11 tablish updated guidelines and standards for managing 12 ports of entry under the control of the Department of 13 Homeland Security to address any identified needs or shortcomings at such ports of entry, including, if applica-14 15 ble—

16 (1) increasing the number of U.S. Customs and
17 Border Protection agricultural specialists at ports of
18 entry at which delays hinder or negatively impact
19 the local or national economies;

20 (2) updating or increasing the use of technology
21 at ports of entry at which there are average delays
22 exceeding 2 hours based on U.S. Customs and Bor23 der Protection data collected during the previous fis24 cal year;

1	(3) publishing rules regarding document han-
2	dling at ports of entry;
3	(4) establishing standards of conduct and de-
4	meanor when interacting with individuals with bor-
5	der crossing cards and vulnerable populations, such
6	as children, victims of human trafficking, victims of
7	trauma, and the acutely ill; and
8	(5) establishing training courses relating to
9	management and leadership skills for supervisors
10	and managers at ports of entry.
11	SEC. 6. BORDER ENFORCEMENT ACCOUNTABILITY AND
12	TRANSPARENCY.
13	(a) DEFINITIONS.—In this section:
14	(1) BORDER SECURITY.—The term "border se-
15	curity" means the prevention of unlawful entries
16	into the United States, including entries by individ-
17	uals, instruments of terrorism, narcotics, and other
18	contraband.
19	(2) CHECKPOINT.—The term "checkpoint"
20	means a location—
21	(A) at which vehicles or individuals trav-
22	eling through the location are stopped by a law
23	enforcement official for the purposes of enforce-
24	ment of United States immigration laws and

1	(B) that is not located at a port of entry
2	along an international border of the United
3	States.
4	(3) LAW ENFORCEMENT OFFICIAL.—The term
5	"law enforcement official" means—
6	(A) an agent or officer of U.S. Customs
7	and Border Protection; or
8	(B) an officer or employee of a State, or
9	a political subdivision of a State, who is car-
10	rying out the functions of an immigration offi-
11	cer pursuant to—
12	(i) an agreement entered into under
13	section 287(g) of the Immigration and Na-
14	tionality Act (8 U.S.C. 1357(g));
15	(ii) authorization under title IV of the
16	Tariff Act of 1930 (19 U.S.C. 1401 et
17	seq.); or
18	(iii) any other agreement with the De-
19	partment of Homeland Security, including
20	any Federal grant program.
21	(4) PATROL STOP.—The term "patrol stop"
22	means search, seizure, or interrogation of a motor-
23	ist, passenger, or pedestrian initiated anywhere ex-
24	cept as part of an inspection at a port of entry or
25	a primary inspection at a checkpoint.

(5) PRIMARY INSPECTION.—The term "primary 1 2 inspection" means an initial inspection of a vehicle 3 or individual at a checkpoint. (6) SECONDARY INSPECTION.—The term "sec-4 5 ondary inspection" means a further inspection of a 6 vehicle or individual that is conducted following a 7 primary inspection. 8 (b) DATA COLLECTION BY LAW ENFORCEMENT OF-FICIALS ENFORCING UNITED STATES LAWS AND REGU-9 10 LATIONS AND MAKING BORDER SECURITY STOPS.— 11 (1) REQUIREMENT FOR DATA COLLECTION RE-12 GARDING STOPS AND SEARCHES.—A law enforce-13 ment official who initiates a patrol stop or who de-14 tains any individual beyond a brief and limited in-15 quiry, such as a primary inspection at a checkpoint, 16 shall record— 17 (A) the date, time, and location of the con-18 tact; 19 (B) the identifying characteristics of such 20 individual, including the individual's perceived 21 race, gender, ethnicity, and approximate age; 22 (C) a description of any items seized dur-23 ing such search, including contraband or 24 money, and a specification of the type of search 25 conducted;

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1	(D) whether any arrest, detention, warn-
2	ing, or citation resulted from such contact;
3	(E) the immigration status of the indi-
4	vidual, only if obtained during the ordinary
5	course of the contact without additional ques-
6	tioning in accordance with this section;
7	(F) if the contact involved an individual
8	whose primary language of communication is
9	not English, the means of communication used;
10	(G) whether a body-worn camera or any
11	other video or audio recording exists that re-
12	corded the stop or detention; and
13	(H) if the contact was initiated by a State
14	or local law enforcement agency of a State,
15	whether such agency was acting pursuant to—
16	(i) an agreement entered into under
17	section 287(g) of the Immigration and Na-
18	tionality Act (8 U.S.C. 1357(g));
19	(ii) authorization under title IV of the
20	Tariff Act of 1930 (19 U.S.C. 1401 et
21	seq.); or
22	(iii) pursuant to any other agreement
23	with the Department of Homeland Secu-
24	rity, including any Federal grant program.

1	(2) REQUIREMENT FOR U.S. CUSTOMS AND
2	BORDER PROTECTION DATA COLLECTION REGARD-
3	ING CHECKPOINTS.—The Commissioner of U.S. Cus-
4	toms and Border Protection shall collect data re-
5	garding—
6	(A) the number of permanent and tem-
7	porary checkpoints utilized by agents and offi-
8	cers of U.S. Customs and Border Protection;
9	(B) the location of each such checkpoint;
10	(C) the dates on which a temporary check-
11	point was used; and
12	(D) a description of each such checkpoint,
13	including the presence of any other law enforce-
14	ment agencies and the use of law enforcement
15	resources, such as canines and surveillance
16	technologies, including license plate readers.
17	(3) RULEMAKING.—Not later than 180 days
18	after the date of the enactment of this Act, the Sec-
19	retary of Homeland Security, in consultation with
20	stakeholders, including research, civil, and human
21	rights organizations, shall promulgate regulations re-
22	lating to the collection and reporting of data re-
23	quired under paragraphs (1) and (2). Such regula-
24	tions shall—
25	(A) specify all data to be reported; and

1	(B) provide standards, definitions, and
2	technical specifications to ensure uniform re-
3	porting
4	(4) Compilation of data.—
5	(A) DEPARTMENT OF HOMELAND SECU-
6	RITY LAW ENFORCEMENT OFFICIALS.—The
7	Secretary of Homeland Security shall—
8	(i) compile the data collected under
9	paragraph (1) by agents and officers of
10	U.S. Customs and Border Protection and
11	the data collected under paragraph (2) by
12	the Commissioner of U.S. Customs and
13	Border Protection; and
14	(ii) determine—
15	(I) whether any complaint was
16	made by the individual subject to the
17	contact under paragraph (1); and
18	(II) which oversight component
19	within or outside of the Department
20	of Homeland Security investigated the
21	complaint.
22	(B) OTHER LAW ENFORCEMENT OFFI-
23	CIALS.—The head of each agency, department,
24	or other entity that employs law enforcement

1	officials other than agents and officers referred
2	to in subparagraph (A) shall—
3	(i) compile the data collected by such
4	law enforcement officials pursuant to para-
5	graph (1) ; and
6	(ii) submit the compiled data to the
7	Secretary of Homeland Security.
8	(5) USE OF DATA.—The Secretary of Homeland
9	Security shall consider the data compiled pursuant
10	to paragraph (4) in making policy and program deci-
11	sions.
12	(6) AUDIT AND REPORT.—Not later than 1
13	year after the effective date of the regulations pro-
14	mulgated pursuant to paragraph (3), the Comp-
15	troller General of the United States shall—
16	(A) conduct an audit of the data compiled
17	under paragraph (4) to determine whether law
18	enforcement officials are complying with the
19	data collection requirements under paragraph
20	(1); and
21	(B) submit a report to Congress that con-
22	tains a summary of the findings of such audit
23	(c) ANNUAL REPORT.—
24	(1) REQUIREMENT.—Not later than 1 year
25	after the date of the enactment of this Act and an-

1	nually thereafter, the Secretary of Homeland Secu-
2	rity shall submit a report to Congress containing the
3	data compiled under subsection (b)(3), including all
4	such data for the previous year.
5	(2) AVAILABILITY.—Each report submitted
6	under paragraph (1) shall be made available to the
7	public, except for particular data if the Secretary of
8	Homeland Security—
9	(A) explicitly invokes an exemption con-
10	tained in paragraphs (1) through (9) of section
11	552(b) of title 5, United States Code; and
12	(B) provides a written explanation for the
13	exemption's applicability.
14	(3) PRIVACY.—The Secretary may not report
15	unique personal identifying information of persons
16	stopped, searched, or subjected to a property sei-
17	zure, for purposes of this section.
18	(4) PUBLICATION.—The data compiled pursu-
19	ant to subsection (b)(3) shall be made available to
20	the public to the extent the release of such data is
21	permissible under Federal law.
22	SEC. 7. REPORTING REQUIREMENTS.
23	(a) ANNUAL CBP REPORT ON MISSION AND PER-
24	SONNEL BY BORDER PATROL SECTOR.—Not later than
25	1 year after the date of the enactment of this Act and

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annually thereafter, the Commissioner of U.S. Customs
 and Border Protection shall submit a report to the Com mittee on Homeland Security and Governmental Affairs
 of the Senate and the Committee on Homeland Security
 of the House of Representatives that includes, for each
 Border Patrol sector—

7 (1) an assessment of the most appropriate,
8 practical, and cost effective means of defending the
9 land borders of the United States against threats to
10 security and illegal transit, including intelligence ca11 pacities, technology, equipment, personnel, and
12 training needed to address security vulnerabilities;

(2) an assessment of staffing needs for all border security functions, including an assessment of
efforts to take into account asylum seekers, trafficking victims, unaccompanied children, and other
vulnerable populations;

18 (3) a description of—

19 (A) the border security roles and missions
20 of Federal, State, regional, tribal, and local au21 thorities; and

(B) recommendations regarding actions the
Commissioner could carry out to improve coordination with such authorities to enable bor-

1	der security activities to be carried out in a
2	more efficient and effective manner;
3	(4) a description of ways to ensure that the free
4	flow of travel and commerce is not diminished by ef-
5	forts, activities, and programs aimed at securing the
6	land borders of the United States; and
7	(5) an impact assessment of the loss of trade
8	and commerce due to inadequate staffing at land
9	ports of entry by U.S. Customs and Border Protec-
10	tion agents and officers.
11	(b) ANNUAL REPORT ON MIGRANT DEATHS.—
12	(1) CBP and ice.—Not later than 180 days
13	after the date of the enactment of this Act, and an-
14	nually thereafter, the Commissioner of U.S. Customs
15	and Border Protection and the Director of U.S. Im-
16	migration and Customs Enforcement shall jointly
17	submit a report to the Comptroller General of the
18	United States, the Committee on Homeland Security
19	and Governmental Affairs of the Senate, and the
20	Committee on Homeland Security of the House of
21	Representatives regarding deaths occurring along
22	the United States-Mexico border, including—
23	(A) the number of documented migrant
24	deaths;

1	(B) a geographical breakdown of where
2	such migrant deaths occurred;
3	(C) the cause of death for each migrant, to
4	the extent such information is available;
5	(D) the extent to which border technology,
6	physical barriers, and enforcement programs
7	have contributed to such migrant deaths; and
8	(E) a detailed description of U.S. Customs
9	and Border Protection and U.S. Immigration
10	and Customs Enforcement programs or plans to
11	reduce the number of migrant deaths along the
12	border, including an assessment on the effec-
13	tiveness of water supply sites and rescue bea-
14	cons.
15	(2) GAO REVIEW.—Not later than 90 days
16	after the submission of each report required under
17	paragraph (1), the Comptroller General of the
18	United States shall review such report to deter-
19	mine—
20	(A) the validity of U.S. Customs and Bor-
21	der Protection's and U.S. Immigration and
22	Customs Enforcement's statistical analyses of
23	migrant deaths;
24	(B) the extent to which U.S. Customs and
25	Border Protection and U.S. Immigration and

	10
1	Customs Enforcement have adopted simple and
2	low-cost measures, such as water supply sites
3	and rescue beacons, to reduce the frequency of
4	migrants deaths;
5	(C) the extent to which U.S. Customs and
6	Border Protection and U.S. Immigration and
7	Customs Enforcement measure the effectiveness
8	of its programs to address the frequency of mi-
9	grant deaths; and
10	(D) the extent of data and information
11	sharing and cooperation among U.S. Customs
12	and Border Protection, U.S. Immigration and
13	Customs Enforcement, State and local law en-
14	forcement, foreign diplomatic and consular
15	posts, and nongovernmental organizations—
16	(i) to accurately identify deceased in-
17	dividuals;
18	(ii) to notify family members of such
19	deaths; and
20	(iii) to compare information to miss-
21	ing persons registries.
22	(c) GAO REPORT ON USE OF FORCE.—
23	(1) IN GENERAL.—Not later than 1 year after
24	the date of the enactment of this Act, the Comp-
25	troller General of the United States shall conduct a

study that examines the extent to which U.S. Customs and Border Protection has clarified use of force policies and submit a report to Congress containing the results of such study, which shall include—

6 (A) the extent to which U.S. Customs and 7 Border Protection has implemented new train-8 ing tactics to improve use of force policies, in-9 cluding how the use of force policies conform to 10 Department of Homeland Security and Federal 11 law enforcement best practices;

(B) the extent to which U.S. Customs and
Border Protection has identified additional or
alternative weapons and equipment to improve
agents' and officers' abilities to de-escalate confrontations, including protective gear;

17 (C) efforts to review and enhance current
18 training and tactics related to use of force, and
19 to implement reforms to ensure that agents and
20 officers are better equipped to assess and re21 spond to threats;

(D) the extent to which U.S. Customs and
Border Protection has established a stakeholder
engagement framework to better inform and en-

1	hance U.S. Customs and Border Protection's
2	use of force training;
3	(E) the extent to which U.S. Customs and
4	Border Protection has established metrics—
5	(i) to track the effectiveness of use of
6	force training; and
7	(ii) to ensure the reporting of all uses
8	of force for review to determine whether
9	the force used was justified and whether it
10	could have been avoided through different
11	tactics or training, better supervision, dif-
12	ferent tools, adherence to policy, or
13	changes in policy;
14	(F) how U.S. Customs and Border Protec-
15	tion could implement best law enforcement
16	practices to improve policies for transparent
17	communication with family members of individ-
18	uals injured or killed by U.S. Customs and Bor-
19	der Protection agent's and officer's use of force,
20	including—
21	(i) updates on any pending investiga-
22	tions; and
23	(ii) policies for timely notification of
24	such injuries and deaths following such
25	uses of force to the Commissioner of U.S.

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1	Customs and Border Protection or the Di-
2	rector of U.S. Immigration and Customs
3	Enforcement, the Joint Intake Center of
4	the Department of Homeland Security, the
5	Office of Inspector General of the Depart-
6	ment, the Office for Civil Rights and Civil
7	Liberties of the Department, the Offices of
8	Public Affairs of the Department, Con-
9	gress, and the applicable consulates, if ap-
10	propriate;
11	(G) how recommendations and requests
12	made by agents and officers of U.S. Customs
13	and Border Protection have been received, re-
14	viewed, and, if possible, implemented into the
15	use of force policies and best practices of U.S.
16	Customs and Border Protection; and
17	(H) the extent to which U.S. Customs and
18	Border Protection and U.S. Immigration and
19	Customs Enforcement electronically track per-
20	sonal searches and seizures of personal items at
21	the border, including an assessment of how
22	such information is used to inform U.S. Cus-
23	toms and Border Protection policies and proce-
24	dures.
25	(2) Implementation of Gao findings.—

1	(A) IN GENERAL.—The Secretary of
2	Homeland Security shall direct the Commis-
3	sioner of U.S. Customs and Border Protection
4	to implement any recommendations contained
5	in the report required under paragraph (1).
6	(B) NOTIFICATION REQUIREMENT.—If the
7	Secretary of Homeland Security fails to imple-
8	ment such recommendations, the Secretary
9	shall submit written notification to the Com-
10	mittee on Homeland Security and Govern-
11	mental Affairs of the Senate, and the Com-
12	mittee on Homeland Security of the House of
13	Representatives that explains why such rec-
14	ommendations have not been implemented.
15	(d) CBP Report on Use of Body-worn Cam-
16	ERAS.—
17	(1) Defined term.—In this subsection, the
18	term "data" means video and audio footage cap-
19	tured by a body-worn camera during its use.
20	(2) IN GENERAL.—Not later than 90 days after
21	the date of the enactment of this Act, the Commis-
22	sioner of U.S. Customs and Border Protection shall
23	submit a report to the Committee on Homeland Se-
24	curity and Governmental Affairs of the Senate, and
25	the Committee on Homeland Security of the House

1	of Representatives relating to the use, practices, and
2	procedures of body-worn cameras by U.S. Customs
3	and Border Protection agents and officers, includ-
4	ing-
5	(A) the number of body-worn cameras in
6	active use within U.S. Customs and Border
7	Protection;
8	(B) the location, broken down by station,
9	in which such body-worn cameras are in use;
10	(C) the rank and position of the agents
11	and officers of U.S. Customs and Border Pro-
12	tection at each such station who are assigned
13	body-worn cameras;
14	(D) the standing policies of U.S. Customs
15	and Border Protection regarding—
16	(i) the storage of body-worn camera
17	data, including additional requirements or
18	decisions that are unique to a particular
19	sector;
20	(ii) the review of data from individual
21	body-worn cameras; and
22	(iii) the request for review of data
23	from individual body-worn cameras by U.S.
24	Customs and Border Protection personnel
25	or civilians;

1	(E) the latest complaint reports from each
2	sector and location in which body-worn cameras
3	are being used; and
4	(F) any existing plan to implement, on a
5	permanent basis, the use of body-worn cameras
6	by officers and agents of U.S. Customs and
7	Border Protection.
8	(3) GAO REVIEW.—Not later than 90 days
9	after the submission of the report required under
10	paragraph (2), the Comptroller General of the
11	United States shall review such report to deter-
12	mine—
13	(A) the extent to which U.S. Customs and
14	Border Protection has adopted measures re-
15	lated to body-worn cameras; and
16	(B) the effectiveness of U.S. Customs and
17	Border Protection use, practices, and proce-
18	dures of body-worn cameras by agents and offi-
19	cers.
20	(e) Report on the Impact of Border Enforce-
21	MENT TECHNOLOGIES AND OPERATIONS ON BORDER
22	COMMUNITIES.—Not later than 180 days after the date
23	of the enactment of this Act, the Secretary of Homeland
24	Security shall submit a report to the Committee on Home-
25	land Security and Governmental Affairs of the Senate, the

Committee on the Judiciary of the Senate, the Committee
 on Homeland Security of the House of Representatives,
 and the Committee on the Judiciary of the House of Rep resentatives that assesses—

5 (1) the efforts and technologies used along6 United States borders; and

7 (2) the impact on border communities of such
8 efforts and technologies on civil rights, private prop9 erty rights, privacy rights, and civil liberties.

10 (f) GAO REPORT ON THE EXTENT OF CBP ACTIVI-11 TIES, OPERATIONS, AND CLAIMED AUTHORITY.—Not 12 later than 1 year after the date of the enactment of this 13 Act, the Comptroller General of the United States shall 14 submit a report to the congressional committees referred 15 to in subsection (e) that assesses—

16 (1) the range of the current activities, oper17 ations (including checkpoints), and claimed authority
18 of U.S. Customs and Border Protection;

(2) the extent to which the range of activities,
operations, and claimed authority referred to in
paragraph (1) is necessary for U.S. Customs and
Border Protection's interior enforcement; and

23 (3) the impact of U.S. Customs and Border
24 Protection's interior enforcement and activities de-

- 1 scribed in paragraphs (1) and (2) on civil, constitu-
- 2 tional, and private property rights.